



Federal Communications Commission
Washington, D.C. 20554

September 11, 2019

Pacific and Southern, LLC
TEGNA, Inc.
8350 Broad Street, Suite 2000
Tysons, VA 22102

Re: Request for Modification and
Waiver of Phase Assignment
WLTX(TV), Columbia, SC
Facility ID No. 37176
LMS File No. 0000081143

Dear Licensee,

On September 10, 2019, Pacific and Southern, LLC (TEGNA) the licensee of WLTX(TV), Columbia, South Carolina (WLTX or Station), filed a *Request for Modification and Waiver of Phase Assignment* requesting to modify the post-incentive auction transition phase assigned to the Station in the *Closing and Channel Reassignment Public Notice* from Phase 5 to Phase 6.¹ For the reasons below, we grant TEGNA's request for waiver and modify the Station's phase assignment to Phase 6, as conditioned herein.

Background. Pursuant to the *Transition Scheduling Adoption Public Notice*, individual stations may request waiver and modification of their phase assignment.² A waiver is appropriate where the particular facts would make strict compliance inconsistent with the public interest and deviation from the general rule would relieve hardship, promote equity, or produce a more effective implementation of overall policy on an individual basis.³ The Media Bureau (Bureau) has stated it will evaluate such requests on a case-by-case basis to assess the impact on the transition schedule, including the impact on other broadcasters as well as viewers, in order to facilitate a timely and orderly transition.⁴ The Bureau determined that it would view favorably requests that are compliant with the Commission's rules and

¹ See *Incentive Auction Closing and Channel Reassignment Public Notice: The Broadcast Television Incentive Auction Closes; Reverse Auction and Forward Auction Results Announced; Final Television Band Channel Assignments Announced; Post-Auction Deadlines Announced*, GN Docket No. 12-268 et. al., Public Notice, 32 FCC Rcd 2786 (WTB & MB 2017) (*Closing and Channel Reassignment Public Notice*). See LMS File No.0000081143, WLTX STA Request (Waiver Request).

² See *Incentive Auction Task Force and Media Bureau Adopt a Post-Incentive Auction Transition Scheduling Plan*, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, 32 FCC Rcd 890, 912-14, paras. 47-52 (MB 2017) (*Transition Scheduling Adoption Public Notice*).

³ See *Northeast Cellular Telephone Co. v. FCC*, 897 F.2d 1164, 1166 (D.C. Cir. 1990); *WAIT Radio v. FCC*, 418 F.2d 1153, 1159 (D.C. Cir. 1969); 47 CFR § 1.3 (waiver for good cause shown). See also *Transition Scheduling Adoption Public Notice*, 32 FCC Rcd at 913-14, para. 51 and n.171.

⁴ See *id.* at 912-14, paras. 49-52. See also *Incentive Auction Task Force and Media Bureau Announce Procedures for the Post-Incentive Broadcast Transition*, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, 32 FCC Rcd 858, 881-82, para 73 (MB 2017).

have little or no impact on the transition schedule.⁵ Requests that the staff determines would be likely to delay or disrupt the transition schedule will be viewed unfavorably.⁶

WLTX is currently licensed to operate on channel 17. It was reassigned to channel 15 in the *Closing and Channel Reassignment Public Notice* and is currently assigned to transition Phase 5, which had a phase testing period start date of August 3, 2019 and has a phase completion date of September 11, 2019.⁷ The Station is located in the Columbia, South Carolina, Designated Market Area (Columbia DMA). A total of seven stations were repacked in the Columbia DMA, and currently four stations, including WLTX, are assigned to transition Phase 5, two stations are assigned to Phase 7, and one station is assigned to Phase 10. TEGNA states that due to weather delays and other unanticipated tower construction work, the Station will not be able to complete construction of its post-auction facility by September 11, 2019.⁸ As a result, TEGNA has filed a waiver request seeking to change its phase assignment from Phase 5 to Phase 6, which had a testing period start date of September 7, 2019, and has a phase completion date of October 18, 2019. TEGNA has informed Bureau staff it estimates that construction will be complete in about two weeks, on or before September 26, 2019.

TEGNA acknowledges that WLTX is part of Linked-Station Set 94 (LSS 94) and is directly linked with downstream stations WTAT Charleston, SC; WHNS, Greenville, SC; and upstream station WJPM, Florence, SC.⁹ Based on conversations with each of these stations and an understanding of their individual transition plans, WLTX has confirmed that delaying its transition by approximately two weeks will not result in any increased, temporary, pairwise interference to those stations beyond two percent permitted by the Commission's rules.¹⁰ TEGNA agrees to accept any additional pairwise interference caused to WLTX on its pre-auction channel by WHNS, WTAT, and WJPM.¹¹ TEGNA also agrees to adjust WLTX pre-auction channel operational parameters and, as necessary, file for special temporary authority to prevent temporary increased interference beyond two percent to any of the linked-stations should that need arise during the transition period.

Further, in order to mitigate any viewer disruption caused by the Station's change in phase, TEGNA has agreed to increase viewer education and outreach above and beyond what is required by the Commission's rules through the use of digital and social media, rescan information included during its

⁵ *Transition Scheduling Adoption Public Notice*, 32 FCC Rcd at 912-13, para. 49 and n.163.

⁶ *Id.*; see *Incentive Auction Task Force and Media Bureau Remind Repacked Stations of Certain Post-Auction Transition Requirements and Deadlines*, Public Notice, 33 FCC Rcd 8240, 8244-45, para. 14 (IATF & MB 2018) (*Transition Reminder Public Notice*).

⁷ Originally, Phase 5 stations had a phase completion date and construction permit expiration date of September 6, 2019. See *Closing and Channel Reassignment Public Notice*, 32 FCC Rcd 2786. On September 3, 2019, those dates were extended to September 11, 2019. See *The Completion Date For Phase 5 of the Post-Incentive Auction Transition Is Extended To September 11, 2019 Because of Hurricane Dorian*, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, DA 19-866, rel. Sept. 3, 2019 (IATF & MB).

⁸ Waiver Request at 1.

⁹ *Id.* at 2.

¹⁰ *Id.* at 2 and WLTX Interference Studies. See *Transition Scheduling Adoption Public Notice*, 32 FCC Rcd at 897, para. 16 (allowing temporary increased pairwise (station-to-station) interference of up to two percent during the transition period). See File Nos. 0000080761 (WHNS STA) and 0000081121.

¹¹ Waiver Request at 2.

local newscasts, a phone bank that WLTX will hold to answer questions, and other enhanced outreach efforts.¹²

Discussion. Upon review of the facts and circumstances presented, we find that TEGNA's request to modify the phase assignment for WLTX to transition to its post-auction channel satisfies the requirement for a waiver and is in the public interest. We agree that changing the Station's transition phase to Phase 6 should not have an adverse impact on the overall transition schedule or a negative impact on other stations or viewers. Staff has confirmed that the phase change will not create any new linked station sets or direct dependencies. Based on the transition plans of the stations that WLTX has direct dependencies with, the phase change will not cause any temporary pairwise interference above two percent until after September 26, 2019.¹³ To confirm that no such interference will result, we require that TEGNA adhere to its commitment to adjust WLTX's pre-auction channel operational parameters and, as necessary, file for special temporary authority to prevent temporary increased interference beyond two percent to any of the linked-stations should that need arise during the transition period. The total number of rescan periods in the Columbia DMA will continue to be in excess of the two rescan periods per DMA limitation used in the tool adopted by the Bureau in the *Transition Scheduling Adoption Public Notice* to assign stations to transition phases.¹⁴ In order to mitigate viewer confusion caused by the change in phase TEGNA has committed to undertake additional consumer outreach efforts beyond what is required by the Commission's rules. Modifying WLTX's transition phase will ensure that the Station is able to continue to serve its viewers without interruption. As a result, we find the facts and circumstances discussed above outweigh any viewer burden caused by a change in the Station's transition phase.

We remind TEGNA that pursuant to the Spectrum Act, the Station is eligible for reimbursement from the TV Broadcast Relocation Fund (Fund) of costs "reasonably incurred . . . in order for the licensee to relocate its television service from one channel to the other."¹⁵ Additional expenses incurred such as expenses resulting from changes in a Station's transition plan that are not related to the post-incentive auction channel change, may not be reimbursable from the Fund.

Accordingly, we **GRANT** TEGNA's *Request for Modification and Waiver of Phase Assignment* and modify the transition phase assignment for WLTX **from Phase 5 to Phase 6**, subject to all the commitments made in its waiver request and compliance with all Commission rules applicable to transitioning stations.¹⁶ Testing on the Station's post-auction channel **was permitted to begin at 12:01 am local time on September 7, 2019**, and WLTX is required to cease operating on its pre-auction

¹² *Id.* at 3. See 47 CFR § 73.3700(c)(3) (repacked stations must air sixty (60) seconds per day of on-air crawls or public service announcements beginning 30 days prior to discontinuing operations on their pre-auction channel).

¹³ See Waiver Request at 2.

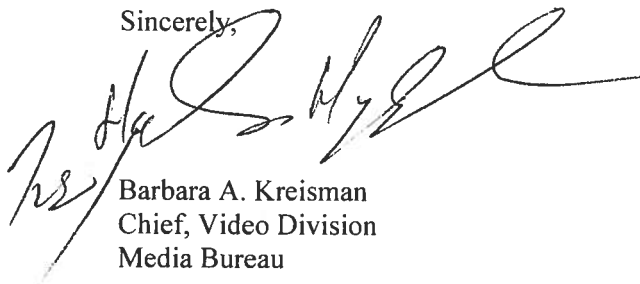
¹⁴ See *Transition Scheduling Adoption Public Notice*, 32 FCC Rcd at 898-99, paras. 20-21.

¹⁵ *Media Bureau Finalizes Reimbursement Form for Submission to OMB and Adopts Catalog of Expenses*, GN Docket No. 12-268, Public Notice, 30 FCC Rcd 11701, 11701-02 (MB 2015). See also *Incentive Auction R&O*, 29 FCC Rcd at 6821, para. 622 ("The appropriate scope of 'costs reasonably incurred' necessarily will have to be decided on a case-by-case basis.").

¹⁶ See generally 47 CFR § 73.3700 and *Transition Reminder Public Notice*, 33 FCC Rcd 8240.

channel **no later than 11:59 pm local time on October 18, 2019.**¹⁷ The Station's construction permit expiration date will also be modified to correspond to its new phase completion date.¹⁸

Sincerely,

A handwritten signature in black ink, appearing to read 'Barbara A. Kreisman', is written over the typed name and title.

Barbara A. Kreisman
Chief, Video Division
Media Bureau

Cc: (via electronic mail):
Michael Beder, Esq.

¹⁷ Each transition phase has a designated testing period on which a station in that phase may begin testing equipment on its new channel and a designated phase completion date when a station must cease operation on its pre-auction channel. The phase completion date is the date that will be listed in that station's construction permit as its construction deadline and is the date the station must cease operation on its pre-auction channel. *See Closing and Channel Reassignment Public Notice*, 32 FCC Rcd at 2806, para. 64. A station that commences testing on its post-auction channel before the beginning of its assigned testing period will be operating in violation of Commission rules.

¹⁸ *Id.* ("The phase completion date is...[also] the date listed in each station's construction permit as its construction deadline"). If a station must commence operations on its post-auction channel at variance from the parameters authorized in its construction permit, it must file for and be granted special temporary authority prior to commencing operations. *See* 47 CFR § 73.1635. A station that needs additional time to complete construction of its post-auction facility beyond its construction permit expiration date must file for a 180-day extension of its construction permit in accordance with section 73.3700(b)(5)(iv). Stations needing additional time to construct after a 180-day extension is granted, will be subject to the Commission's tolling provisions. 47 CFR § 73.3700(b)(5)(iv). Grant of an extension of time to construct does not relieve a station of the requirement that it ceases operation on its pre-auction channel by its assigned phase completion date.