

Federal Communications Commission Washington, D.C. 20554

April 10, 2019

ION Media of Oklahoma City License 601 Clearwater Road West Palm Beach, FL 33401

> Re: Request for Modification and Waiver of Phase Assignment KOPX-TV, Oklahoma, OK Facility ID No. 2566 LMS File No. 0000064917

Dear Licensee,

On April 4, 2019, ION of Oklahoma City Licensee (ION), the licensee of KOPX-TV(TV), Oklahoma City, Oklahoma (KOPX-TV or Station), filed a *Request for Modification and Waiver of Phase Assignment* requesting to modify the post-incentive auction transition phase assigned to the station in the *Closing and Channel Reassignment Public Notice* from Phase 2 to Phase 3. For the reasons below, we grant ION's request for waiver and modify the Station's phase assignment to Phase 3, as conditioned herein.

Background. Pursuant to the Transition Scheduling Adoption Public Notice, individual stations may request waiver and modification of their phase assignment.² A waiver is appropriate where the particular facts would make strict compliance inconsistent with the public interest and deviation from the general rule would relieve hardship, promote equity, or produce a more effective implementation of overall policy on an individual basis.³ The Media Bureau (Bureau) has stated it will evaluate such requests on a case-by-case basis to assess the impact on the transition schedule, including the impact on other broadcasters as well as viewers, in order to facilitate a timely and orderly transition.⁴ The Bureau determined that it would view favorably requests that are compliant with the Commission's rules and

¹ See Incentive Auction Closing and Channel Reassignment Public Notice: The Broadcast Television Incentive Auction Closes; Reverse Auction and Forward Auction Results Announced; Final Television Band Channel Assignments Announced; Post-Auction Deadlines Announced, Public Notice, 32 FCC Rcd 2786 (WTB & MB 2017) (Closing and Channel Reassignment Public Notice). See LMS File No. 0000064917 (Waiver Request).

² See Incentive Auction Task Force and Media Bureau Adopt a Post-Incentive Auction Transition Scheduling Plan, MB Docket No. 16-306 and GN Docket No. 12-268, 32 FCC Rcd 890, 912-14, paras. 47-52 (MB 2017) (Transition Scheduling Adoption Public Notice).

³ See Northeast Cellular Telephone Co. v. FCC, 897 F.2d 1164, 1166 (D.C. Cir. 1990); WAIT Radio v. FCC, 418 F.2d 1153, 1159 (D.C. Cir. 1969); 47 CFR § 1.3 (waiver for good cause shown). See also Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 913-14, para. 51 and n.171.

⁴ See id. at 912-14, paras. 49-52. See also Incentive Auction Task Force and Media Bureau Announce Procedures for the Post-Incentive Broadcast Transition, 32 FCC Rcd 858, 881-82, para 73 (MB 2017).

have little or no impact on the transition schedule.⁵ Requests that the staff determines would be likely to delay or disrupt the transition schedule will be viewed unfavorably.⁶

KOPX-TV is currently licensed to operate on channel 50. The Station was reassigned to channel 18 in the *Closing and Channel Reassignment Public Notice* and assigned to transition Phase 2, which has a phase testing period start date of December 1, 2018 and a phase completion date of April 12, 2019. The Station is located in the Oklahoma City, Oklahoma, Designated Market Area (Oklahoma City DMA). A total of six stations, including KOPX-TV, were repacked in the Oklahoma City DMA, with one station that transitioned in Phase 1 and five stations who are assigned to Phase 2. ION assert that it has been diligently undertaking efforts to construct KOPX-TV's post-auction facility, but as the result of equipment delivery delays and excessive rain and high winds KOPX-TV's construction efforts have fallen behind schedule.⁷ Currently transmission line is being installed but due to high winds the tower owner has informed the Station that the post-auction facility will not be complete by April 12, 2019.⁸ As a result, ION requests that KOPX-TV's transition phase be modified from Phase 2 to Phase 3, which has a testing period start date of April 13, 2019, and a phase completion date of June 21, 2019.

ION states that this phase change will not create any new linked-station sets or result in increased pairwise interference greater than two percent during the transition period. In order to minimize impact on viewers as a result of the modification to the Station's assigned phase, ION has agreed to provide consumer outreach "above and beyond" what is required by the Commission's rules. 10

Discussion. Upon review of the facts and circumstances presented, we find that ION's request to modify the phase assignment for KOPX-TV to transition to its post-auction channel in Phase 3 satisfies the requirement for a waiver and is in the public interest. We agree that the change to the Station's transition phase should not have an adverse impact on the overall transition schedule or a negative impact on other stations or viewers. Staff has confirmed that the phase change will not create any new linked station sets or direct dependencies. While the total number of rescan periods in the Oklahoma City DMA will increase from two to three, which is one more than the two rescan periods per DMA limitation used in the tool adopted by the Bureau in the *Transition Scheduling Adoption Public Notice* to assign stations to transition phases, ¹¹ ION has committed to put in place viewer outreach programs beyond those required by the Commission rules. Specifically, we will require that KOPX-TV air at least double the amount of consumer education notifications required by the Rules. As a result, we find the facts and circumstances

⁵ Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 912-13, para. 49 and n.163.

⁶ Id; see Incentive Auction Task Force and Media Bureau Remind Repacked Stations of Certain Post-Auction Transition Requirements and Deadlines, Public Notice, 33 FCC Rcd 8240, 8244-45, para. 14 (IATF & MB 2018) (Transition Reminder Public Notice).

⁷ Waiver Request at 1-2.

⁸ Id. at 2. KOPX-TV's post-auction facility will share a tower and antenna with Station KAUT(TV), Oklahoma City, OK. Id. at 1. KAUT has transitioned to its post-auction channel from a temporary facility, however staff has been informed that the station plans to request an extension of its construction permit in light of the construction delays discussed above.

⁹ Id. at 2. See Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 897, para. 16 (allowing temporary increased pairwise (station-to-station) interference of up to two percent during the transition period).

¹⁰ Waiver Request at 2.

¹¹ See Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 898-99, paras. 20-21 (establishing a two rescan periods per DMA limitation when assigning stations to transition phases).

discussed above outweigh any viewer burden caused by an additional rescan period in the Oklahoma City DMA or a short delay in access by wireless providers to the 600 MHz band.

We remind ION that pursuant to the Spectrum Act, the Station is eligible for reimbursement from the TV Broadcast Relocation Fund (Fund) of costs "reasonably incurred . . . in order for the licensee to relocate its television service from one channel to the other." Additional expenses incurred such as expenses resulting from changes in a Station's transition plan that are not related to the post-incentive auction channel change, may not be reimbursable from the Fund.

Accordingly, we **GRANT** ION's *Request for Modification and Waiver of Phase Assignment* and modify the transition phase assignment for KOPX-TV **from Phase 2 to Phase 3**, subject to all the commitments made in its waiver request and compliance with all Commission rules applicable to transitioning stations. ¹² In particular, KOPX-TV **IS REQUIRED** to air, at minimum, double the amount of consumer education notifications required by Section 73.3700(c)(3). ¹³ Testing on the Station's post-auction channel **may not begin until 12:01 am local time on April 13, 2019**, and KOPX-TV is required to cease operating on its pre-auction channel **no later than 11:59 pm local time on June 21, 2019**. ¹⁴ The Station's construction permit expiration date will also be modified to correspond to its new phase completion date. ¹⁵

Sincerely

Barbara A. Kreisman Chief, Video Division

Media Bureau

Cc: (via electronic mail): Terri Santisi

¹² See generally 47 CFR § 73.3700 and Transition Reminder Public Notice.

¹³ 47 CFR § 73.3700(c)(3) (repacked stations must air sixty (60) seconds per day of on-air crawls or public service announcements (PSAs) beginning 30 days prior to discontinuing operations on their pre-auction channel)

¹⁴ Each transition phase has a designated testing period on which a station in that phase may begin testing equipment on its new channel and a designated phase completion date when a station must cease operation on its pre-auction channel. The phase completion date is the date that will be listed in that station's construction permit as its construction deadline and is the date the station must cease operation on its pre-auction channel. *See Closing and Channel Reassignment Public Notice*, 32 FCC Rcd 2806, para. 64. A station that commences testing on its post-auction channel before the beginning of its assigned testing period will be operating in violation of Commission rules.

¹⁵ *Id.* ("The phase completion date is...[also] the date listed in each station's construction permit as its construction deadline"). If a station must commence operations on its post-auction channel at variance from the parameters authorized in its construction permit, it must file for and be granted special temporary authority prior to commencing operations. *See* 47 CFR § 73.1635. A station that needs additional time to complete construction of its post-auction facility beyond its construction permit expiration date must file for a 180-day extension of its construction permit in accordance with Section 73.3700(b)(5)(iv). Stations needing additional time to construct after a 180-day extension is granted, will be subject to the Commission's tolling provisions. 47 CFR § 73.3700(b)(5)(iv). Grant of an extension of time to construct does not relieve a station of the requirement that it ceases operation on its pre-auction channel by its assigned phase completion date.