

## Federal Communications Commission Washington, D.C. 20554

March 12, 2020

NBC Telemundo License LLC Margaret L. Tobey 300 New Jersey Avenue, N.W. Suite 700 Washington, DC 20001

> Re: Request for Modification and Waiver of Phase Assignment KTLM(TV), Rio Grande City, TX Facility ID No. 62354 LMS File No. 0000107244

Dear Licensee,

On March 5, 2020, NBC Telemundo License LLC (NBC), the licensee of KTLM(TV), Rio Grande City, Texas (KTLM or Station), filed a *Request for Modification and Waiver of Phase Assignment* requesting to modify the post-incentive auction transition phase assigned to the Station in the *Closing and Channel Reassignment Public Notice* from Phase 8 to Phase 9.<sup>1</sup> For the reasons below, we grant NBC's request for waiver and modify the Station's phase assignment to Phase 9, as conditioned herein.

*Background*. Pursuant to the *Transition Scheduling Adoption Public Notice*, individual stations may request waiver and modification of their phase assignment.<sup>2</sup> A waiver is appropriate where the particular facts would make strict compliance inconsistent with the public interest and deviation from the general rule would relieve hardship, promote equity, or produce a more effective implementation of overall policy on an individual basis.<sup>3</sup> The Media Bureau (Bureau) has stated it will evaluate such requests on a case-by-case basis to assess the impact on the transition schedule, including the impact on other broadcasters as well as viewers, in order to facilitate a timely and orderly transition.<sup>4</sup> The Bureau determined that it would view favorably requests that are compliant with the Commission's rules and

<sup>&</sup>lt;sup>1</sup> See Incentive Auction Closing and Channel Reassignment Public Notice: The Broadcast Television Incentive Auction Closes; Reverse Auction and Forward Auction Results Announced; Final Television Band Channel Assignments Announced; Post-Auction Deadlines Announced, GN Docket No. 12-268 et al., Public Notice, 32 FCC Rcd 2786 (WTB & MB 2017) (Closing and Channel Reassignment Public Notice). See LMS File No. 0000107244, Req to Modify Phase (Waiver Request).

<sup>&</sup>lt;sup>2</sup> See Incentive Auction Task Force and Media Bureau Adopt a Post-Incentive Auction Transition Scheduling Plan, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, 32 FCC Rcd 890, 912-14, paras. 47-52 (MB 2017) (Transition Scheduling Adoption Public Notice).

<sup>&</sup>lt;sup>3</sup> See Northeast Cellular Telephone Co. v. FCC, 897 F.2d 1164, 1166 (D.C. Cir. 1990); WAIT Radio v. FCC, 418 F.2d 1153, 1159 (D.C. Cir. 1969); 47 CFR § 1.3 (waiver for good cause shown). See also Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 913-14, para. 51 and n.171.

<sup>&</sup>lt;sup>4</sup> See id. at 912-14, paras. 49-52. See also Incentive Auction Task Force and Media Bureau Announce Procedures for the Post-Incentive Broadcast Transition, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, 32 FCC Rcd 858, 881-82, para. 73 (MB 2017).

have little or no impact on the transition schedule.<sup>5</sup> Requests that the staff determines would be likely to delay or disrupt the transition schedule will be viewed unfavorably.<sup>6</sup>

KTLM is currently licensed to operate on channel 40. It was reassigned to channel 14 in the *Closing and Channel Reassignment Public Notice* and is currently assigned to transition Phase 8, which had a phase testing period start date of January 18, 2020, and has a phase completion date of March 13, 2020. The Station is located in the Harlingen-Weslaco-Brownsville-McAllen, Texas, Designated Market Area (Harlingen DMA). A total of seven stations were repacked in the Harlingen DMA, with six stations, including KTLM, being assigned to transition Phase 8, and one station being assigned to Phase 9. According to NBC, the station will be unable to complete installation of its post-auction antenna by March 13, 2020, due to high winds preventing the Station's tower crew from completing installation of the top-mount antenna.<sup>7</sup> NBC anticipates that it will take approximately 12 to 15 workdays to complete construction on the tower. Subsequently, KTLM will begin testing on its repack channel to ensure there is no inference with existing land mobile radio facilities in the 460 to 470 MHz band.<sup>8</sup> As a result, NBC requests that the Station's transition phase assignment be modified from Phase 8 to Phase 9, which has a testing period start date of March 14, 2020, and a phase completion date of May 1, 2020. According to NBC, because the station is currently operating in the 600 MHz band, it has no downstream dependencies and will not cause any interference issues to any other broadcast stations by changing its transition phase.<sup>9</sup>

*Discussion.* Upon review of the facts and circumstances presented, we find that NBC's request to modify the phase assignment for KTLM to transition to its post-auction channel satisfies the requirement for a waiver and is in the public interest. We agree that changing the Station's transition phase to Phase 9 should not have an adverse impact on the overall transition schedule or a negative impact on other stations or viewers. Staff has confirmed that the phase change will not create any new linked station sets or increased temporary pairwise interference. By moving KTLM to Phase 9, the total number of rescan periods in the Harlingen DMA will remain the same. This is consistent with the two rescan periods per DMA limitation used in the tool adopted by the Bureau in the *Transition Scheduling Adoption Public Notice* to assign stations to transition phases.<sup>10</sup> Modifying KTLM's transition phase will ensure that the Station is able to continue to serve its viewers without interruption. As a result, we find the facts and circumstances discussed above outweigh any viewer burden caused by the Station's change in phase assignment and a short delay in access by wireless licensees to the Station's pre-auction channel.

We remind NBC that pursuant to the Spectrum Act, the Station is eligible for reimbursement from the TV Broadcast Relocation Fund (Fund) of costs "reasonably incurred . . . in order for the licensee to relocate its television service from one channel to the other."<sup>11</sup> Additional expenses incurred such as

<sup>7</sup> Waiver Request at 1.

<sup>8</sup> Id.

<sup>9</sup> See Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 897, para. 16 (allowing temporary increased pairwise (station-to-station) interference of up to two percent during the transition period). Waiver Request at 1.

<sup>10</sup> Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 898-99, paras. 20-21.

<sup>11</sup> 47 U.S.C. § 1452(b)(4)(A)(i). See also Incentive Auction R&O, 29 FCC Rcd at 6821, para. 622 ("The appropriate scope of 'costs reasonably incurred' necessarily will have to be decided on a case-by-case basis.").

<sup>&</sup>lt;sup>5</sup> Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 912-13, para. 49 and n.163.

<sup>&</sup>lt;sup>6</sup> Id; see Incentive Auction Task Force and Media Bureau Remind Repacked Stations of Certain Post-Auction Transition Requirements and Deadlines, Public Notice, 33 FCC Rcd 8240, 8244-45, para. 14 (IATF & MB 2018) (Transition Reminder Public Notice).

expenses resulting from changes in a Station's transition plan that are not related to the post-incentive auction channel change, may not be reimbursable from the Fund.

Accordingly, we **GRANT** NBC's *Request for Modification and Waiver of Phase Assignment* and modify the transition phase assignment for KTLM from Phase 8 to Phase 9, subject to all the commitments made in its waiver request and compliance with all Rules applicable to transitioning stations.<sup>12</sup> Testing on the Station's post-auction channel may not begin until 12:01 am local time on March 14, 2020, and KTLM is required to cease operating on its pre-auction channel no later than 11:59 pm local time on May 1, 2020.<sup>13</sup> The Station's construction permit expiration date will also be modified to correspond to its new phase completion date.<sup>14</sup>

Sincerely,

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Barbara A. Kreisman Chief, Video Division Media Bureau

Cc: (via electronic mail): Patricia Chu, Esq. Margaret L. Tobey, Esq.

<sup>&</sup>lt;sup>12</sup> See generally 47 CFR § 73.3700 and Transition Reminder Public Notice, 33 FCC Rcd 8240.

<sup>&</sup>lt;sup>13</sup> Each transition phase has a designated testing period on which a station in that phase may begin testing equipment on its new channel and a designated phase completion date when a station must cease operation on its pre-auction channel. The phase completion date is the date that will be listed in that station's construction permit as its construction deadline and is the date the station must cease operation on its pre-auction channel. *See Closing and Channel Reassignment Public Notice*, 32 FCC Rcd at 2806, para. 64. A station that commences testing on its postauction channel before the beginning of its assigned testing period will be operating in violation of Commission rules.

<sup>&</sup>lt;sup>14</sup> *Id.* ("The phase completion date is...[also] the date listed in each station's construction permit as its construction deadline"). If a station must commence operations on its post-auction channel at variance from the parameters authorized in its construction permit, it must file for and be granted special temporary authority prior to commencing operations. *See* 47 CFR § 73.1635. A station that needs additional time to complete construction of its post-auction facility beyond its construction permit expiration date must file for a 180-day extension of its construction permit in accordance with Section 73.3700(b)(5)(iv). Stations needing additional time to construct after a 180-day extension is granted, will be subject to the Commission's tolling provisions. 47 CFR § 73.3700(b)(5)(iv). Grant of an extension of time to construct does not relieve a station of the requirement that it ceases operation on its pre-auction channel by its assigned phase completion date.