

## Federal Communications Commission Washington, D.C. 20554

March 9, 2020

Raleigh (WRDC-TV) Licensee, Inc.
WUPN Licensee, LLC
WPDE Licensee, LLC
WLFL Licensee, LLC
Birmingham (WABM-TV) Licensee, Inc.
WTTO Licensee, LLC
Harvey Arnold
10706 Beaver Dam Road
Cockeysville, MD 21030

Re: Requests for Tolling Waiver WRDC, Durham. NC WMYV, Greensboro, NC WPDE-TV, Florence, SC WLFL, Raleigh, NC WABM, Birmingham, AL WTTO, Homewood, AL Facility ID Nos. 16820, 17012, 25544, 54963, 73295 and 74138 LMS File Nos. 0000106630, 0000106638, 0000106652, 0000106653, 0000106657 and 0000106660

Dear Licensees,

On February 26, 2020, Raleigh (WRDC-TV) Licensee, Inc., licensee of Station WRDC, Durham, North Carolina (WRDC); WUPN Licensee, LLC, licensee of Station WMYV, Greensboro, North Carolina (WMYV); WPDE Licensee, LLC, licensee of Station WPDE-TV, Florence, South Carolina (WPDE); and WLFL Licensee, LLC, licensee of Station WLFL, Raleigh, North Carolina (WLFL); Birmingham (WABM-TV) Licensee, Inc., licensee of WABM, Birmingham, Alabama (WABM); and WTTO Licensee, LLC, licensee of Station WTTO, Homewood, Alabama (WTTO) (collectively Sinclair and Stations) filed the above-referenced requests for waiver of the Commission's tolling provisions and tolling of the Stations' construction permit expiration dates. For the reasons below, we grant Sinclair's requests and toll the expiration date of the Stations' construction permits through September 7, 2020.

Background. Pursuant to Section 73.3700(b)(5) of the Commission's rules (Rules), a station that was assigned a new channel as a result of the Commission's incentive auction and repacking process may request a single extension of its construction permit deadline of up to 180 days to complete construction of its post-auction facility. All subsequent requests for additional time to construct are subject to the Commission's tolling provisions of Section 73.3598(b) of the Rules. The Commission's tolling provisions provide that a construction permit deadline may be tolled under specific circumstances such as acts of God, delays due to administrative or judicial review, or construction that is delayed by any cause of action pending before a court of competent jurisdiction relating to any necessary local, state, or federal

<sup>&</sup>lt;sup>1</sup> See 47 CFR § 73.3700(b)(5).

<sup>&</sup>lt;sup>2</sup> See 47 CFR § 73.3700(b)(5)(i) citing 47 CFR § 73.3598(b).

requirement for the construction or operation of the station, including any zoning or environmental requirement.<sup>3</sup> If a station does not qualify for tolling under these criteria, good cause may exist to waive the Commission's tolling provisions and tolling may still be warranted where the licensee can demonstrate that "rare and exceptional circumstances" prevented construction by the station's construction permit expiration date.<sup>4</sup>

Sinclair requests waivers of the tolling rule and tolling of the Stations' construction permits for their post-incentive auction channel facilities through September 7, 2020. The Stations are currently operating on their post-auction channels with temporary facilities.<sup>5</sup> The Stations were each granted construction permit extensions and their permits currently expire March 9, 2020.<sup>6</sup> Sinclair outlined the various delays the Stations have encountered in completing construction of their permanent post-auction channel facilities including weather delays and the lack of available crews to complete installation of facilities. Therefore, Sinclair seeks waivers of the tolling rules and tolling of the Stations' construction permit deadlines to September 7, 2020.

Discussion. Upon review of the facts and circumstances presented, we find that sufficient circumstances exist to waive Section 73.3598(b) of the Rules and to toll the expiration date of the Stations' construction permits to September 7, 2020. We find that Sinclair was unable to complete construction of its post-auction channel facilities due to a variety of construction delays outside of its control. We also find that grant of Sinclair's waivers and tolling requests is not likely to negatively impact the overall transition schedule and will not cause interference to other stations. The Stations have already ceased operation on their pre-auction channels and initiated temporary operations on their post-auction channels. To the extent some viewers are unable to receive the Stations' signals while they operate using interim facilities, we believe that Sinclair has every incentive to ensure viewers are fully informed about the Stations' transition plans. Ultimately, we conclude that the public interest will be served by grant of waiver and tolling of the Stations' construction permits.

We remind Sinclair that pursuant to the Spectrum Act, the Station is eligible for reimbursement from the TV Broadcast Relocation Fund (Fund) of costs "reasonably incurred . . . in order for the licensee to relocate its television service from one channel to the other." Additional expenses incurred, such as expenses resulting from changes in a Stations' transition plans that are not related to the post-incentive auction channel change, may not be reimbursable from the Fund.

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> See 1998 Biennial Regulatory Review -- Streamlining of Mass Media Applications, Rules, and Processes, Memorandum Opinion and Order, 14 FCC Rcd 17525, 17542, para. 42 (1999) (recognizing that there may be "rare and exceptional circumstances" beyond the control of the licensee that do not fall under the tolling provisions, but "which would warrant the tolling of construction time." The Commission concluded that in such "limited circumstances," it would entertain requests for waiver of its "strict tolling provisions"); Northeast Cellular Telephone Co. v. FCC, 897 F.2d 1164, 1166 (D.C. Cir. 1990) and WAIT Radio v. FCC, 418 F.2d 1153, 1159 (D.C. Cir. 1969), cert. denied, 409 U.S. 1072 (1972); 47 CFR § 1.3 (waiver for good cause shown).

<sup>&</sup>lt;sup>5</sup> See LMS File Nos. 0000106632, 0000106641, 0000106655, 0000106656, 00000106658 and 0000106663. WRDC was repacked from channel 28 to 14; and WMYV from channel 33 to 28; WPDE from channel 16 to 27; WLFL from channel 27 to 18; WABM from channel 36 to 20; and WTTO from channel 28 to 21.

<sup>&</sup>lt;sup>6</sup> See LMS File Nos. 0000080542, 0000080553, 0000080556, 0000080557, 0000080558 and 0000080562.

<sup>&</sup>lt;sup>7</sup> 47 U.S.C. § 1452(b)(4)(A)(i). See also Incentive Auction R&O, 29 FCC Rcd at 6821, para. 622 ("The appropriate scope of 'costs reasonably incurred' necessarily will have to be decided on a case-by-case basis.").

The above facts considered, Raleigh (WRDC-TV) Licensee, Inc., WUPN Licensee, LLC, WPDE Licensee, LLC, WLFL Licensee, LLC, Birmingham (WABM-TV) Licensee, Inc. and WTTE Licensee, LLC's requests for waiver of the Commission's tolling provisions **ARE GRANTED**. The construction permits (LMS File Nos. 0000029999, 0000034498, 0000034370, 0000034379, 0000034382 and 0000068684) for WRDC, Durham, North Carolina; WMYV, Greensboro, North Carolina; WPDE-TV, Florence, South Carolina; WLFL, Raleigh, North Carolina; and WABM, Birmingham, Alabama; and WTTE, Homewood, Alabama **ARE TOLLED to September 7, 2020**. Grant of these tolling waivers does not permit the Stations to recommence operation on their pre-auction channels. We also remind Sinclair that any subsequent requests for tolling of its construction permit deadline will be subject to the Commission's tolling provisions.<sup>8</sup>

Sincerely,

Barbara A. Kreisman

Chief, Video Division Media Bureau

cc (via electronic mail): Paul A. Cicelski, Esq.

<sup>&</sup>lt;sup>8</sup> See 47 § CFR 73.3598(b).