

## Federal Communications Commission Washington, D.C. 20554

August 1, 2019

WSKG Public Telecommunications Council Greg Catlin 601 Gates Road, Suite 4 Vestal, NY 13850

> Re: Request for Modification and Waiver of Phase Assignment WSKG-TV, Binghamton, NY Facility ID No. 74304 LMS File No. 0000079538

Dear Licensee,

On August 1, 2019, WSKG Public Telecommunications Council (WPTC), the licensee of WSKG-TV, Binghamton, New York (WSKG-TV or Station), filed a *Request for Modification and Waiver of Phase Assignment* requesting to modify the post-incentive auction transition phase assigned to the Station in the *Closing and Channel Reassignment Public Notice* from Phase 4 to Phase 10.<sup>1</sup> For the reasons below, we grant WPTC's request for waiver and modify the Station's phase assignment to Phase 10, as conditioned herein.

*Background*. Pursuant to the *Transition Scheduling Adoption Public Notice*, individual stations may request waiver and modification of their phase assignment.<sup>2</sup> A waiver is appropriate where the particular facts would make strict compliance inconsistent with the public interest and deviation from the general rule would relieve hardship, promote equity, or produce a more effective implementation of overall policy on an individual basis.<sup>3</sup> The Media Bureau (Bureau) has stated it will evaluate such requests on a case-by-case basis to assess the impact on the transition schedule, including the impact on other broadcasters as well as viewers, in order to facilitate a timely and orderly transition.<sup>4</sup> The Bureau determined that it would view favorably requests that are compliant with the Commission's rules and

<sup>3</sup> See Northeast Cellular Telephone Co. v. FCC, 897 F.2d 1164, 1166 (D.C. Cir. 1990); WAIT Radio v. FCC, 418 F.2d 1153, 1159 (D.C. Cir. 1969); 47 CFR § 1.3 (waiver for good cause shown). See also Transition Scheduling Adoption Public Notice, 32 FCC Rcd at 913-14, para. 51 and n.171.

<sup>&</sup>lt;sup>1</sup> See Incentive Auction Closing and Channel Reassignment Public Notice: The Broadcast Television Incentive Auction Closes; Reverse Auction and Forward Auction Results Announced; Final Television Band Channel Assignments Announced; Post-Auction Deadlines Announced, GN Docket No. 12-268 et al., Public Notice, 32 FCC Rcd 2786 (WTB & MB 2017) (Closing and Channel Reassignment Public Notice). See LMS File No. 0000079538, WSKG Phase Change Request (Waiver Request).

<sup>&</sup>lt;sup>2</sup> See Incentive Auction Task Force and Media Bureau Adopt a Post-Incentive Auction Transition Scheduling Plan, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, 32 FCC Rcd 890, 912-14, paras. 47-52 (MB 2017) (Transition Scheduling Adoption Public Notice).

<sup>&</sup>lt;sup>4</sup> See id. at 912-14, paras. 49-52. See also Incentive Auction Task Force and Media Bureau Announce Procedures for the Post-Incentive Broadcast Transition, MB Docket No. 16-306 and GN Docket No. 12-268, Public Notice, 32 FCC Rcd 858, 881-82, para. 73 (MB 2017).

and circumstances discussed above outweigh any viewer burden caused by a change in the transition schedule or short delay in access by wireless licensees to the Station's pre-auction channel.

We remind WPTC that pursuant to the Spectrum Act, the Station is eligible for reimbursement from the TV Broadcast Relocation Fund (Fund) of costs "reasonably incurred . . . in order for the licensee to relocate its television service from one channel to the other."<sup>13</sup> Additional expenses incurred such as expenses resulting from changes in a Station's transition plan that are not related to the post-incentive auction channel change, may not be reimbursable from the Fund.

Accordingly, we **GRANT** WSKG Public Telecommunications Council's *Request for Modification and Waiver of Phase Assignment* and modify the transition phase assignment for WSKG-TV **from Phase 4 to Phase 10**, subject to all the commitments made in its waiver request and compliance with all Commission rules applicable to transitioning stations.<sup>14</sup> Testing on the Station's post-auction channel **may not begin until 12:01 am local time on May 2, 2020**, and WSKG-TV is required to cease operating on its pre-auction channel **no later than 11:59 pm local time on July 3, 2020**.<sup>15</sup> The Station's construction permit expiration date will also be modified to correspond to its new phase completion date.<sup>16</sup>

Sincerely,

Barbara A. Kreisman Chief, Video Division Media Bureau

Cc: (via electronic mail): Meg Miller, Esq.

<sup>13</sup> Media Bureau Finalizes Reimbursement Form for Submission to OMB and Adopts Catalog of Expenses, GN Docket No. 12-268, Public Notice, 30 FCC Rcd 11701, 11701-02 (MB 2015). See also Incentive Auction R&O, 29 FCC Rcd at 6821, para. 622 ("The appropriate scope of 'costs reasonably incurred' necessarily will have to be decided on a case-by-case basis.").

<sup>14</sup> See generally 47 CFR § 73.3700 and Transition Reminder Public Notice, 33 FCC Rcd 8240.

<sup>15</sup> Each transition phase has a designated testing period on which a station in that phase may begin testing equipment on its new channel and a designated phase completion date when a station must cease operation on its pre-auction channel. The phase completion date is the date that will be listed in that station's construction permit as its construction deadline and is the date the station must cease operation on its pre-auction channel. *See Closing and Channel Reassignment Public Notice*, 32 FCC Rcd at 2806, para. 64. A station that commences testing on its postauction channel before the beginning of its assigned testing period will be operating in violation of Commission rules.

<sup>16</sup> *Id.* ("The phase completion date is...[also] the date listed in each station's construction permit as its construction deadline"). If a station must commence operations on its post-auction channel at variance from the parameters authorized in its construction permit, it must file for and be granted special temporary authority prior to commencing operations. *See* 47 CFR § 73.1635. A station that needs additional time to complete construction of its post-auction facility beyond its construction permit expiration date must file for a 180-day extension of its construction permit in accordance with Section 73.3700(b)(5)(iv). Stations needing additional time to construct after a 180-day extension is granted, will be subject to the Commission's tolling provisions. 47 CFR § 73.3700(b)(5)(iv). Grant of an extension of time to construct does not relieve a station of the requirement that it ceases operation on its pre-auction channel by its assigned phase completion date.